

METROPOLITAN AREAS OF BARCELONA AND MADRID

Núria Bosch & Joaquim Solé-Vilanova
IEB – University of Barcelona

INTRODUCTION

- Context
- Content
- Apologies

CHOICE OF METROPOLITAN AREAS IN SPAIN

- **Barcelona**
- **Madrid**
- Others: Valencia, Bilbao and Seville

Table 1
METROPOLITAN AREAS IN SPAIN

	CAPITAL CITY		METROPOLITAN AREA (including capital city)		
	Population (2008)	Area (km2)	Population (2008)	Area (km2)	Municip No.
BARCELONA	1.615.908	98	3.186.461	633	36
MADRID	3.213.271	606	5.285.242	1.936	28
VALENCIA	807.200	135		628	51/45
BILBAO	353.340	108		398	19
SEVILLA	699.759	141		712	11

METROPOLITAN AREAS AND LOCAL GOVERNMENTS

- Metropolitan areas in Barcelona and Madrid
- Metropolitan governments in Barcelona

Table 2
METROPOLITAN AREAS IN SPAIN

	CAPITAL CITY		METROPOLITAN AREA (including capital city)		
	Population (2008)	Area (km2)	Population (2008)	Area (km2)	Municip No.
BARCELONA	1.615.908	98	3.186.461	633	36
BARCELONA Metro Region	-----	-----	5.012.961	3.236	137
MADRID	3.213.271	606	5.285.242	1.936	28

LEVELS OF GOVERNMENT IN SPAIN

- Federal (State or central) government
- 17 Autonomous Communities
- 57 Provinces (upper tier local gov)
- 8.116 Municipalities (lower tier local gov)

CONSTITUTIONAL AND LEGAL GENERAL FRAMEWORK

- Constitution 1978
- Statutes of Autonomy 1979-83
- State (frame-) Law on Local Government, 1985
- State (frame-) Law on Local Finance, 1988, 2004
- Regional Laws on Local Government and Finances

TIERS OF LOCAL GOVERNMENT

- Municipal government
- County government (*Comarcas* in Catalonia and Aragon)
- Metropolitan governments (Catalonia and Valencia)
- Provincial government
- Voluntary municipal associations (Mancomunidades and Consortiums)

ROLE OF FEDERAL GOVERNMENT

- Legal frame for all municipalities (I): responsibilities and organization
- Legal frame for all municipalities (II): taxation and grants
- Specific law for capital cities: responsibilities and organization
- Property value assessment
- Unconditional transfer to capital cities
- Specific transfer for urban transport

ROLE OF REGIONAL GOVERNMENT

- Legal frame for all municipalities (I): additional responsibilities
- Legal frame for all municipalities (II): grants
- Specific law for capital cities: responsibilities (Barcelona)
- Specific transfer for transport and water (Barcelona)
- Specific urban planning

BARCELONA METROPOLITAN AREA

- Charter of the City of Barcelona
- Barcelona Metropolitan Area (AMB)
- Other institutions: Metropolitan Transport Authority (ATM)

CHARTER OF THE CITY OF BARCELONA

- Created in 1960
- State (Aut. Comm) reform in 1999
- Federal reform in 2006

BASIC RESPONSIBILITIES OF MUNICIPALITIES

- Property services: sewage, lighting, waste collection
- Social services: personal assistance, kinder garden
- Cultural and recreational services
- Urban transport and roads
- No primary & secondary education

ADDITIONAL RESPONSIBILITIES OF THE CITY OF BARCELONA

- Governance structure
- Consortiums Regional-Municipal for : education, health, social services and housing
- Infrastructures and transit
- Financial management

MUNICIPAL REVENUES

- Taxes on Property, Business, Vehicles, Construction and Sites value increment: 38%
- Licenses, fees and charges: 17%
- Property sales: 5%
- Federal and regional unconditional grants: 30%
- Specific current and capital grants: 10%
- Loans

SPECIAL REVENUES FOR THE CITY OF BARCELONA

- Special Federal unconditional grant for Barcelona and Madrid (till 2003)
- Specific grant for cultural services
- No additional taxes

BARCELONA METROPOLITAN GOVERNMENTS

- Corporación Metropolitana de Barcelona (27 mun) 1974-87
- EMT (transport), EMSHRS (water & waste) & MMAMB (miscellaneous) 1988-2011
- AMB (transport, water, waste & miscellaneous) 2011

Table 3
METROPOLITAN INSTITUTIONS IN BARCELONA

INSTITUTIONS	MUNICIPALITIES No.	POPULATION (2008)
EMT (Transport)	18	2.819.867
EMSHTR (Water & Waste)	33	3.161.812
MMAMB (Municipal Assoc.)	31	3.059.019
AMB (2011)	36	3.186.461

Notes:

- EMT: Transport Metropolitan Entity
- EMSHTR: Solid Waste and Water Metropolitan Entity
- MMAMB: Association of Municipalities of Barcelona Metropolitan Area
- AMB: Barcelona Metropolitan Area

PRESENT METROPOLITAN GOVERNMENTS (I)

- Transport Metrop. Entity:
 - EMT: 18 municipalities
 - Bus & metro (operation) and taxi (regulation)
 - Consortium of Transport Metropolitan Authority (ATM)

PRESENT METROPOLITAN GOVERNMENTS (II)

- Water and Waste Metrop. Entity:
 - EMSHRS or EMMA: 33 municipalities
 - Water: full cycle
 - Solid Waste: treatment and disposal

PRESENT METROPOLITAN GOVERNMENTS (III)

- Barcelona Metrop. Area Municipal Association:
 - MMAMB: 31 municipalities
 - Parks and cleaning of beaches
 - Economic promotion
 - Public Housing

NEW METROPOLITAN GOVERNMENT

- Barcelona Metropolitan Area
 - AMB: Set up in 2011
 - New responsibilities: urban planning, economic promotion, social cohesion

METROPOLITAN FINANCE (I): OWN REVENUE

- Taxes: Surtax on Property
- Fees: Water and Waste
- Charges: Bus and metro

METROPOLITAN FINANCE (II): TRANSFERS

- Federal unconditional grant
- Regional grant for transport
- Regional grants for water
- Reverse revenue sharing from municipalities
 - According to property tax base (Barcelona: a fix amount)
 - According to municipal federal grant

METROPOLITAN FINANCE (III): QUESTIONS

- Property surtax and uniform value assessment
- Realistic charges for transport
- Own finance or transfers (municipal or regional) ?

MADRID METROPOLITAN AREA

- Charter of the City of Madrid
- Urban Planning Institution (COPLACO, 1963-83)

CHARTER OF THE CITY OF MADRID

- Created in 1963
- Federal reform in 2006

CITIES, METRO AREAS, AUTONOMOUS COMMUNITIES

	City				Metro Area				Metro Region				Auton. Community			
	Pop		Area		Pop		Area		Pop		Area		Pop		Area	
	No.	%	Km2	%	No.	%	Km2	%	No.	%	Km2	%	No.	%	Km2	%
BARCELONA	1.616	21,9	98	0,3	3.186	43,3	633	2,0	5.013	68,1	3.236	10,1	17.364	100	32.107	100
MADRID	3.213	51,2	606	7,6	5.285	84,3	1.936	24,1					6.272	100	8.022	100

Notes:

1. Population: thousand inhabitants
2. Percentages: proportion with respect the Autonomous Community

METROPOLITAN QUESTIONS

- Metropolitan government and regional government: competition?
 - How large metropolitan government?
 - Specific purpose or general purpose?
- Association & metropolitan government versus amalgamation?
- Direct or indirect representation?
- Taxation without representation?