

A Dialogue on Foreign Relations in Federal Countries What We Can Learn From Each Other

Wednesday, October 25, 2006 10:00 am to 4:00 pm Canadian Room Fairmont Château Laurier Hotel Ottawa

Preliminary Agenda

10:00-10:10 10:10-10:15	Welcome by Dr. Arnold Koller, Chairman, Forum of Federations Review of House Rules by George Anderson, President, Forum of Federations and moderator for the day
10:15-10:30	Summary of topics discussed International Roundtable discussions (Oct. 23 & 24, 2006) and presentation of innovative insights by Prof. Hans Michelmann
10:30-12:00	Discussion of topics from a Canadian perspective. These include but are not limited to: Constitutional Issues Intergovernmental Relations Foreign Policy/Foreign Relations Legitimacy and Accountability
12:00 – 13:30	LUNCH
1:30 - 2:45	Discussion (continued)
2:45- 3:00	Health Break
3:45 – 4:00	Main conclusions of the day and closing remarks by George Anderson

QUESTIONS TO FACILITATE A DIALOGUE ON FOREIGN RELATIONS IN FEDERAL COUNTRIES

Constitutional Issues

- 1 Are the nature and scope of provincial-national interactions on foreign relations justified in theory by the discourse of division of powers, but shaped in practice by actual competency in the subject-matter at hand? (South Africa)
- 2 What are the implications of federal constitutional features for day to day politics in foreign relations? (Germany)
- 3 To what extent is there a need and are there possible ways of bringing under a legally formalized constitutional framework the extensive informal foreign relations practiced by the Austrian Laender? (Austria)

Intergovernmental Relations

- 1 What should be a federal government's response to federated entities' claims for a greater role in foreign affairs, especially when these claims come from a region where there is a strong nationalist movement? (Canada)
- 2 Does greater participation of constituent units, including local self-governments, in foreign relations help in containing separatist tendencies? (India, Spain)
- How can intergovernmental lines of communication and exchange be strengthened and expanded in order to assist all levels of government in federal systems to cope with the dual challenges of globalization and unprecedented technology change? (United States, Switzerland)
- 4 Do institutional structures matter for conducting efficient provincial international actions? Do the provinces need to manage their foreign relations through specialized agencies enjoying a prominent institutional/bureaucratic standing in each provincial government? (Argentina)
- 5 To what extent have federal-state relations in traditionally centralized federal systems been realigned to facilitate increasing involvement of the constituent states in foreign trade and investments, and the need for efficient decision-making, so that these states can maintain a competitive edge in a globalized world? (Malaysia)
- What should be the extent of the formalization of the mechanisms for consultation by the federal government of constituent units previous to the federal government taking a position internationally (especially) in areas of constituent unit jurisdiction? (Canada, Australia, Switzerland)

Foreign Policy/Foreign Relations

- 1 Do the foreign policies (relations) of sub-national entities converge with stated national foreign policy objectives and the aims or targets set by regional integration organizations? (South Africa, Belgium)
- In an effort to decrease intergovernmental disputes, is it possible for national, state, and local governments in federal systems to reach agreement on how to differentiate between the pursuit of "foreign policy" and "foreign relations" by non-central governments? (United States)
- 3 How to put forward/perform/implement/conduct an effective national foreign policy which includes the increasing role of the sub-national actors at the three levels (regions, provinces and the cities)? (Argentina)
- 4 Has the process of globalization weakened the federal government's control over foreign relations? (India)
- 5 After decades of intense discussion, can we say that federal governments across the world have finally come to recognize the unavoidable foreign dimension of their own constituent units' areas of jurisdiction? (Spain)

Legitimacy and Accountability

- 1 How do federations ensure the political accountability of dealings between central and constituent governments on foreign affairs/foreign policy issues? (Australia, Switzerland)
- 2 To what extent does the more or less reluctant recognition by federal governments of the international dimensions of its own constituent units' policy domain affect the legitimacy of the whole political system? (Spain)

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List of Participants

- 1. Abigail Karos, Forum of Federations (observer)
- Abraham Sokhaya Nkomo, High Commissioner of South Africa
- 3. Alexey Lisenkov, Embassy of Russia
- 4. Alfred MacLeod, Privy Council Office
- 5. André Lecours, Concordia University
- 6. Anne Twomey, Australia
- 7. Arnold Koller, Forum of Federations
- 8. Celine Auclair, Forum des fédérations
- 9. Chandra Pasma, Forum des fédérations (observer)
- 10. Chris Kukucha, University of Lethbridge, Alberta
- 11. Christina Murray, South Africa
- 12. Colin Robertson, Historica Foundation
- 13. Daniel Thürer. Switzerland
- 14. David-Alexandre Mac Donald, Forum des fédérations
- 15. Denis Bédard. Gouvernement du Québec
- 16. Desneiges Gauthier, University of Saskatchewan (notetaker)
- 17. Diana Chebenova, Forum of Federations, (observer)
- 18. Earl Fry, United States of America
- 19. Eduardo Iglesias, Argentina
- 20. Faiza Hassan Taha, Ambassador of the Sudan
- 21. Fern Doctoroff, Forum of Federations (observer)
- 22. Ferry de Kerckhove, Foreign Affairs Canada
- 23. Francis Loh, Indonesia
- 24. George Anderson, Forum of Federations
- 25. Getachew Hamussa, Ambassador of Ethiopia
- 26. Gilberto Rodriguez, Brazil
- 27. Graham Schantz, Foreign Affairs Canada
- 28. Hans Michelmann, University of Saskatchewan
- 29. Harley Trudeau, Government of Yukon
- 30. Howar Ziad, Ambassador of Iraq
- 31. Hugo Rangel, Forum of Federations (observer)
- 32. Jörn Rohde, Embassy of Germany
- 33. Julian Evans, A/High Commissioner of the United Kingdom
- 34. Keith W. Mines, Embassy of the United States of America
- 35. Louis Lévesque, Privy Council Office

- 36. Luis del Solar, Embassy of Argentina
- 37. Manon Dumas, Foreign Affairs Canada
- 38. Marc Lemieux, Forum of Federations (observer)
- 39. Mariano Buron y Aberasturi, Ambassador of Spain
- 40. Matthew Mendelsohn, Government of Ontario (TBC)
- 41. Michèle Kingsley, Privy Council Office (observer)
- 42. Niraj Srivastava, Embassy of India
- 43. Patrick Fafard, University of Ottawa
- 44. Patrick Peeters, Belgium
- 45. Paul Osborne, Government of Saskatchewan
- 46. Pedro Terra, Embassy of Brazil
- 47. Peter Meekison, University of Alberta
- 48. Professor Noe Cornago, Spain
- 49. Rachel Auclair, Transport Canada
- 50. Raoul Blinderbacher, Forum of Federations
- 51. Rita Champagne, Forum of Federations (photographer)
- 52. Rod Macdonell, Forum of Federations (Observer)
- 53. Ronald Watts, Queens University
- 54. Rudolf Hrbek, Germany
- 55. Rupak Chattopadhyay, Forum of Federations (observer)
- 56. Sadewo Joedo, Embassy of Indonesia
- 57. Sigurd Pacher, Embassy of Austria
- 58. Stéphane Paquin, Université de Sherbrooke
- 59. Suzanne Levesque, Gouvernement du Québec
- 60. Suzilah Sidek, Embassy of Malaysia
- 61. Valeria Iglesias, Argentina
- 62. Wayne Clifford, Government of Alberta
- 63. Werner Baumann, Ambassador of Switzerland
- 64. William Fisher, High Commission of Australia